

## Annex 1

### Terms of Reference Consultancy Services for an Analysis of Policies and Programs for Prosumer Subsidies in North Macedonia and Serbia

#### 1. Introduction and Background

As part of its ongoing work on advancing a just energy transition and promoting decentralized renewable energy systems, Eko-svest seeks to strengthen evidence-based advocacy related to prosumer policies in North Macedonia and Serbia.

In recent years, both countries have introduced subsidy schemes and regulatory frameworks aimed at encouraging households to install photovoltaic (PV) systems and become “prosumers.” However, questions remain regarding the accessibility, effectiveness, administrative complexity, and equity of these mechanisms.

This assignment aims to provide a structured comparative analysis of the design and implementation of subsidy programs and regulatory frameworks for household prosumers in both countries, with practical policy recommendations for improvement.

#### 2. Objective

The overall objective of this assignment is to assess the existence, effectiveness, accessibility, and policy coherence of national and local subsidy programs and regulatory frameworks supporting household photovoltaic systems in North Macedonia and Serbia (2023–2026 period), and to provide actionable recommendations for improving prosumer policies.

#### 3. Scope of Work

The Consultant shall undertake the following tasks:

##### 3.1. Mapping of Policies and Calls

Identify and review all relevant national and local public calls (2023–2026) for subsidizing household photovoltaic systems in North Macedonia and Serbia.

Map relevant legal and regulatory frameworks governing prosumers in both countries.

Identify responsible institutions and funding sources.

##### 3.2 Analysis of Subsidy Schemes

Assess the type, structure, and level of financial support (percentage, caps, eligibility criteria).

Examine target groups and inclusion/exclusion criteria.

Analyze the scale of implementation (number of beneficiaries, geographic distribution, available budget).

##### 3.3 Evaluation of Accessibility and Effectiveness

Assess administrative procedures, documentation requirements, and timelines.

Evaluate barriers to access (financial, technical, administrative, informational).

Examine the extent to which schemes are socially inclusive and accessible to vulnerable households.

Identify implementation bottlenecks.

##### 3.4 Comparative Analysis

Compare the Macedonian and Serbian systems in terms of:

Regulatory framework

Administrative complexity

Financial attractiveness

Institutional coordination

Transparency and predictability

Identify strengths, weaknesses, and systemic challenges in both contexts.

### **3.5 Recommendations**

Develop clear, actionable recommendations for improving prosumer policies in North Macedonia and Serbia.

Propose measures to simplify procedures and increase accessibility.

Suggest policy adjustments aligned with EU energy and climate objectives where relevant.

### **4. Deliverables**

The Consultant shall deliver:

#### **D1: Inception Note**

Brief methodological approach

Detailed work plan and timeline

Outline of reports  
(Submitted within two weeks of contract signing)

#### **D2: Report on North Macedonia**

Analysis of policies, procedures, and implementation effects

Identification of key challenges

Policy recommendations

#### **D3: Report on Serbia**

Analysis of policies, procedures, and implementation effects

Identification of key challenges

Policy recommendations

#### **Each report shall:**

Be 25–35 pages in length (excluding annexes)

Include executive summary (3–5 pages)

Contain a comparative segment

Include clear, structured recommendations

Reports may be submitted in Macedonian or English.



## **5. Time-frame and responsibilities depending on the contractor**

Engagement implementation period: March - May 2026

## **6. Qualifications**

University degree in Engineering, Economics, Environmental Science, or a related field.

Minimum 5 years of experience in RES and energy policies.

Demonstrated experience in preparing analysis on energy policies.

Knowledge of North Macedonian, Serbian and EU energy legislation.

## **7. Supervision and reporting**

The expert or company will work under the supervision of the Client.

During the assignment, regular meetings and progress reports will be organized after the completion of each phase (initial analysis, draft version, final version).

The final report should be coordinated and confirmed by the Client before the public presentation.